UNITED STATES OF AMERICA DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT OFFICE OF ADMINISTRATIVE LAW JUDGES

The Secretary, United States	
Department of Housing and Urban	
Development, on behalf of	
, their minor children and the Toledo Fair Housing Center,	
Charging Party,	HUDALJ No.:
V.	FHEO Nos.: 05-10-1519-8
	05-10-1520-8
Ryan Richardson and Ryan Smith,	05-11-0444 8
	05-11-0445-8
Respondents.	

CHARGE OF DISCRIMINATION

I. JURISDICTION

On or about July 26, 2010, Complainant filed a fair housing complaint with the Ohio Civil Rights Commission ("OCRC"), a participant in the Fair Housing Assistance Program ("FHAP") with the U.S. Department of Housing and Urban Development (the "Department" or "HUD"). Complainant 's complaint alleged that Respondents Ryan Richardson and Ryan Smith discriminated against her on the basis of her race, African-American, by threatening, intimidating, harassing, coercing and interfering with Complainant in the exercise of her fair housing rights, in violation of §3617 of the federal Fair Housing Act, 42 U.S.C. §3604 et seq. (the "Act") and the substantially equivalent Ohio state statute. Complainant February 11, 2010 as the date of discrimination and indicated a continuing violation. On or about September 21, 2010, OCRC waived jurisdiction over Complainant complaint to HUD. Notification and waiver letters were sent to the parties on or about September 22, 2010. On or about April 11, 2011, Complainant 's HUD complaint , who is also African-American, as a was amended to add her fiancé, complainant and to add Complainants' minor children as aggrieved parties. The amended complaint also removes language indicating a continuing violation, although the Determination concludes that the discrimination began before February 11, 2010 and continued well after that date.

On or about January 11, 2011, Complainant Fair Housing Center of Toledo ("FHC"), the agency that counseled Complainant regarding her fair housing

rights, assisted her in filing her fair housing complaint and represented her in her enforcement actions against Respondents, filed its own fair housing complaint with HUD. Complainant FHC's complaint alleges that Respondents' race discrimination against Complainants and and and their minor children, frustrated its mission and caused it to divert its resources, in violation of §3617 of the Act.

The Act authorizes the issuance of a charge of discrimination on behalf of an aggrieved person following an investigation and a determination that reasonable cause exists to believe that a discriminatory housing practice has occurred. 42 U.S.C. § 3610(g)(1) and (2). The Secretary has delegated to the General Counsel (54 Fed.Reg. 13121), who has retained and re-delegated to the Regional Counsel (74 Fed.Reg. 62804) the authority to issue such a charge, following a determination of reasonable cause by the Assistant Secretary for Fair Housing and Equal Opportunity or his or her designee.

The Office of Fair Housing and Equal Opportunity Region V Director, on behalf of the Assistant Secretary for Fair Housing and Equal Opportunity, has determined that reasonable cause exists to believe that a discriminatory housing practice has occurred in this case based on race and color, and has authorized and directed the issuance of this Charge of Discrimination ("Charge").

II. SUMMARY OF ALLEGATIONS IN SUPPORT OF THIS CHARGE

Based on HUD's investigation of the allegations contained in the aforementioned HUD Complaint and Determination of Reasonable Cause, Respondents Ryan Richardson and Ryan Smith are charged with discriminating against Complainant Complainant Complainant Complainant Center, all aggrieved persons as defined by 42 U.S.C. §3602(i), based on race and color, in violation of 42 U.S.C. §3617 as follows:

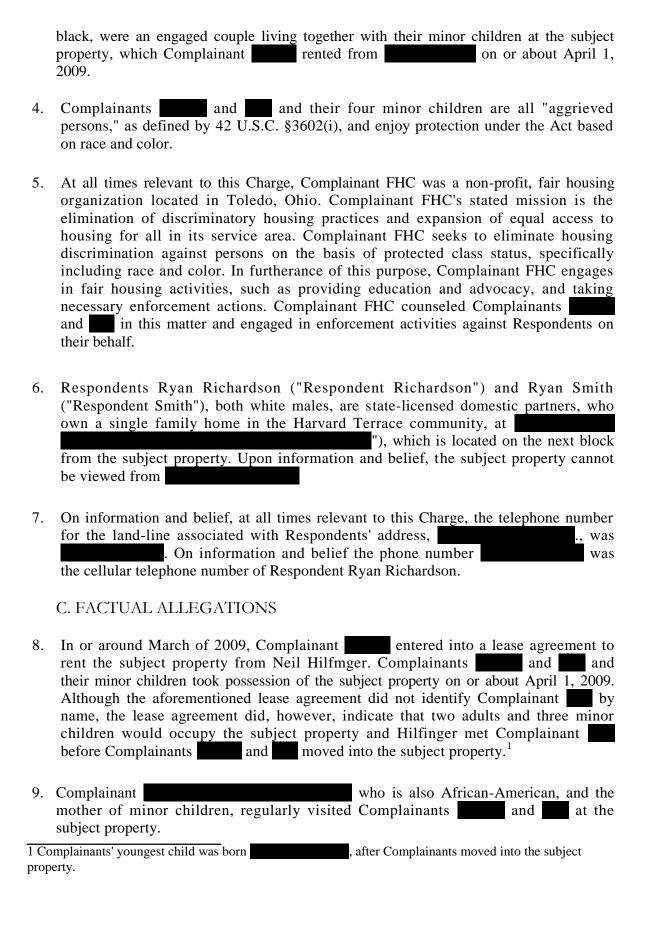
A. APPLICABLE FEDERAL LAW

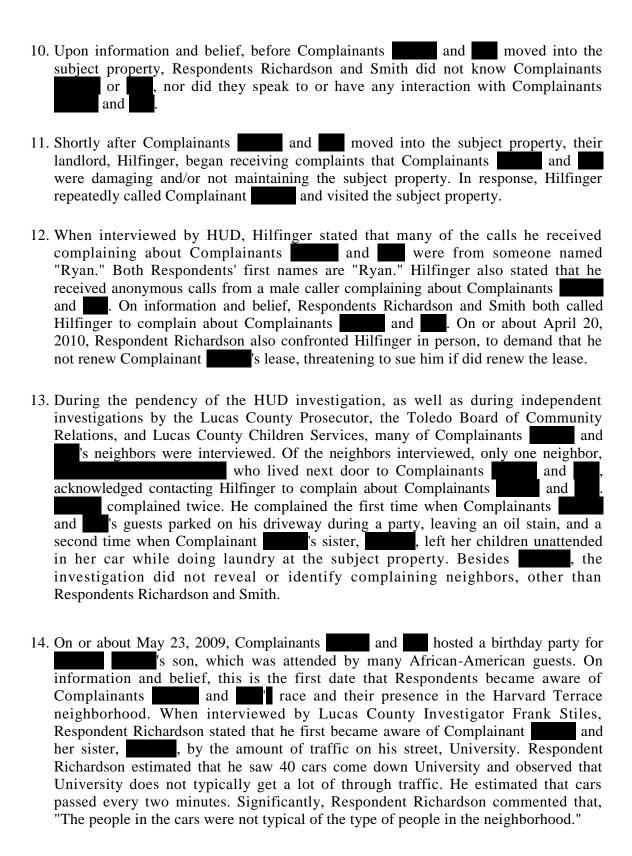
1. It is unlawful to coerce, intimidate, threaten, or interfere with any person in the exercise or enjoyment of, or on account of his having exercised or enjoyed, or on account of his having aided or encouraged any other person in the exercise or enjoyment of, any right granted or protected by section 3603, 3604, 3605, or 3606 of this title. 42 U.S.C. §3617; 24 C.F.R. § 100.400 (2011).

B. SUBJECT PROPERTY AND PARTIES

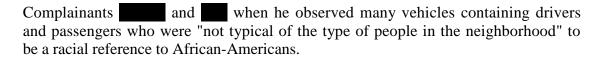
2. The subject property is a single family home located at Toledo, Ohio ("subject property"). At all times relevant to this Charge, the subject property was owned by Neil Hilfinger. The subject property is located in Lucas County, in the Harvard Terrace community, which according to the 2010 U.S. Census, is a majority white community.

3.	At all times relevant to this	Charge Complainants	("Complainant
	") and	("Complainant)	, who are African-American and

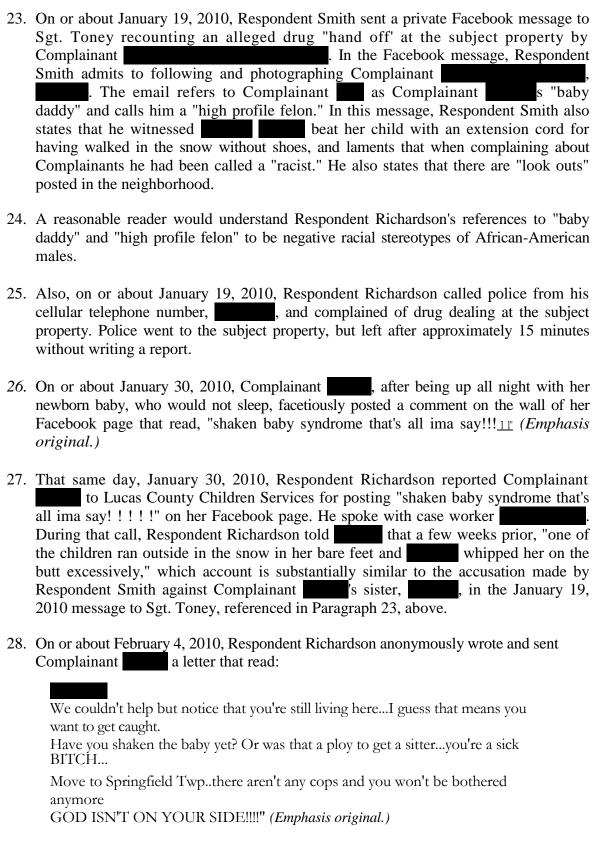




15. A reasonable listener would understand Respondent Richardson's statements to Investigator Frank Stiles, as alleged in paragraph 14, that he first noticed



- 16. On or about May 23, 2009, Respondents made the first of many calls to report Complainants and and their guest, to the Toledo Police Department. On information and belief, Respondents called the police to the subject property twice on May 23, 2009. On that date, police records document the caller as "Ryan" from telephone number telephone. The first call is documented at 3:18 p.m. and is categorized as a complaint of "DISORDER." The second call is documented at 8:40 p.m. and is categorized as a complaint of "SUSPER." Upon investigating the complaints, the Police left the subject property within minutes without writing a report.
- 17. On or about May 25 and 26, 2009, police responded to calls alleging a "FIGHT" and "DRUGS," respectively, at the subject property. On information and belief, Respondents made the May 25, 2009 call to police. Police records document the May 26, 2009 call as originating from telephone number the land-line to Respondents' home telephone. Again, police investigated the calls and left within minutes without writing a report.
- 18. On June 6, 2009, Respondents complained to Lucas County Children Services ("Child Services") that preschool age children had been left home alone at the subject property and that the subject property was a suspected "drug house." In response, Child Services reported to the police that preschool age children had been left home alone, after which police conducted a safety check on Complainants and children. Finding the children unharmed, police again left without writing a report.
- 19. On July 4, 2009, Complainants hosted an Independence Day party, where police again arrived in response to complaints and left without writing a report.
- 20. On or about November 11, 2009, Respondent Richardson called police from his cell phone number, to report drug dealing at the subject property. Police responded to the subject property, where they left after approximately 15 minutes without writing a report.
- 21. At all times relevant to this Charge, Toledo Police Sergeant Phil Toney ("Sgt. Toney"), a seasoned narcotics officer, lived in Harvard Terrace near the subject property.
- 22. At all times relevant to this Charge, Sgt. Toney, Respondents, and Complainant Patrick maintained Facebook accounts, a social networking site, which enables users to view and post messages on a virtual "wall" and send and receive private messages, which function much like electronic mail.



29. On information and belief, Respondent Richardson's reference to "Springfield Twp." was a racial reference because, although Springfield Township is a majority white

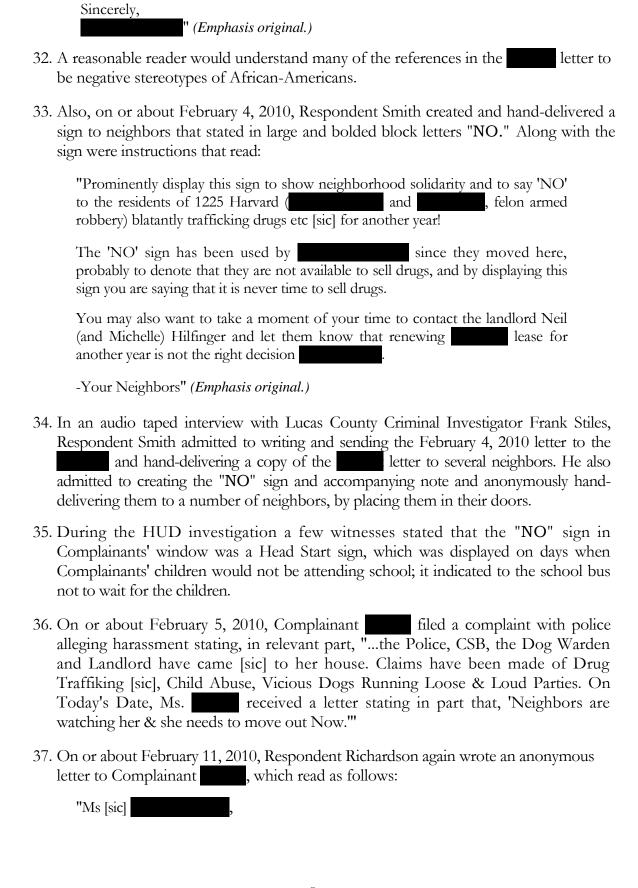
community, it has, on information and belief, a higher percentage of African-Americans than Harvard Terrace, where the subject property is located. 30. In an audio taped interview with Lucas County Criminal Investigator Frank Stiles, Respondent Richardson admitted to writing and sending the February 4, 2010 letter to Complainant 31. Also, on or about February 4, 2010, Respondent Smith wrote and mailed a forged letter to Complainants and s' next door neighbors, the and handletter") to various other neighbors. The letter delivered copies of the letter (read: Family: Hey, we are your neighbors [sic] You know, we are the ones that sell drugs, beat and abuse our children, and, amongst other things, completely trashed our rental house. We are husband and wife, sorta...We have 4 children now! We are just writing to tell you more about [sic] our selves! : I was born in 1986 to my mom, lives at [sic] and my older cracked-out sister and I spend a lot of time there selling drugs and just being obnoxious, when we think we might get caught on We both enjoy beating our children as past [sic] time, by my sister (?) really shows no mercy! I have been pursuing my RN, which is cool because those prescriptions sure do sell for a lot! I don't know that a neighbor has already reported me to the state boards of Ohio and Michigan...yet. but that doesn't really pay the rent, well, why pay rent anyhow, Neil Hilfinger , [sic] Whitehouse) is too scared of being sued for a Fair Housing violation to ever do anything to evict us... I am a God-fearin' women [sic], but when I want to go out drinking and hooking up, I just tell everyone on facebook [sic] that I am going to shake my baby, and sure enough, my aunt comes and picks the kids up... I am a great mother, I really just can't figure out how CSB got involved in all that. [sic]: I am a lot like my dad . [sic], who has made a living traffic [sic] drugs in the LaGrange neighborhood. He was pivotal in scaring out all the whities, and he has always told us never to give up when trying to wreck a neighborhood, the white folk will get scared and move out if you are obnoxious for long enough! I don't really get into beating the kids and find pretty annoying; I have been to jail already, so I don't really appreciate her drawing so much attention to us. Yes...I have been to jail...It was just an armed robbery conviction...unfortunately, since I sued the prison while incarcerated, it is public knowledge that I was incarcerated in . I get into a lot of

If you want to know pretty much anything else about us, we both have facebook [sic] pages and love to tell everyone about how classy and rich we are. We just posted how we are never going to move, so we just wanted the neighbors to get to know us better!

trouble, so stay tuned to the Blade [sic], because my name gets in there a lot! I'm

, so don't tell the landlord!

not allowed to live at



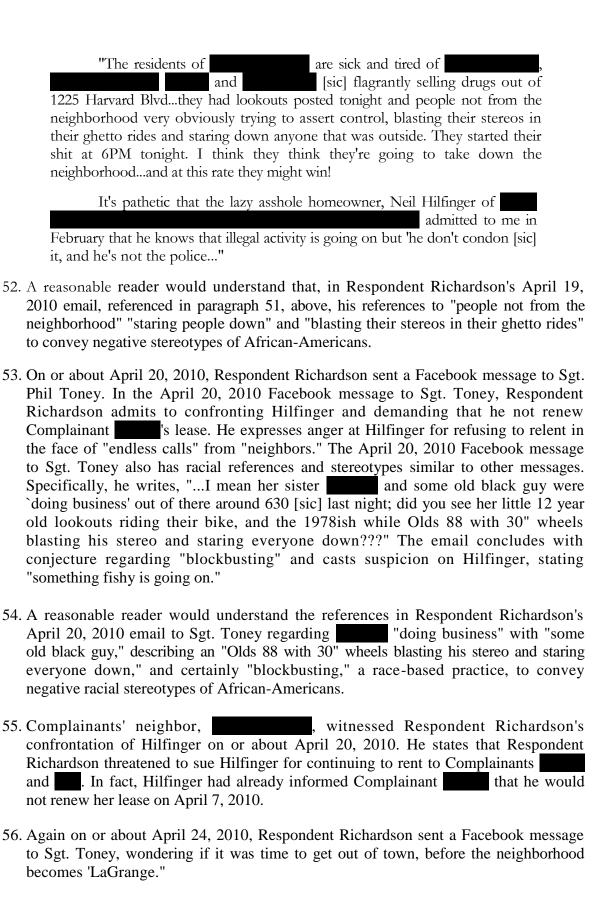
You do realize that you are constantly watched by the <u>entire neighborhood</u>, not just those living next to you?

Given all that we know you're doing, you would seriously be best served to leave ASAP before you land in prison for trafficking.

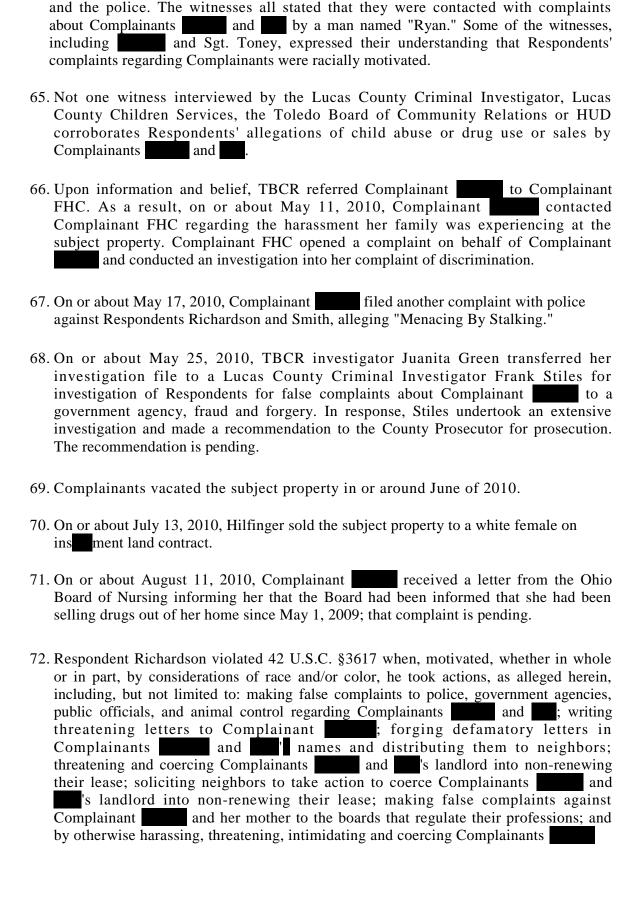
Remember, you live within eyeshot of a drug enforcement officer; everyone sees you and reports everything to the police. Take a hint and MOVE OUT!" (Emphasis original.)

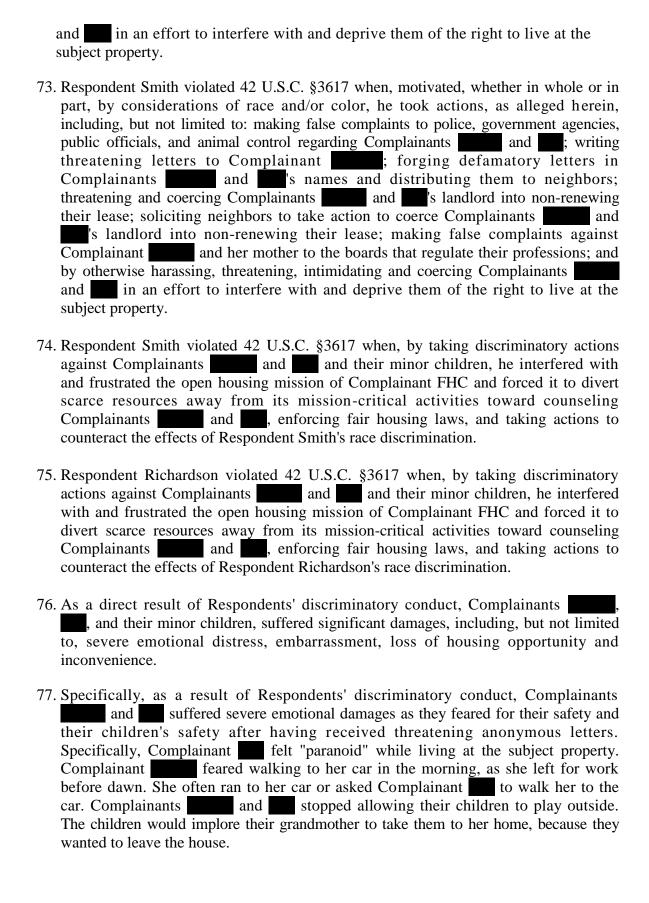
- 38. In an audio taped interview with Lucas County Criminal Investigator Frank Stiles, Respondent Richardson admitted to writing and sending the February 11, 2010 letter to Complainant.
- 39. Between March 23 and April 19, 2010, Respondent Richardson sent approximately 18 emails and complaints about Complainants and and as well as Complainant sister, and officials, including Lucas County Children Services ("Child Services"), Toledo Mayor Michael Bell, City Councilman **D.** Michael Collins, Lucas County Prosecutor, Julia Bates, Toledo Police Chief, Michael Navarre, Child Services case worker, Sherrie Twining ("Twining"), the Toledo Board of Community Relations ("TBCR"), Animal Control and state nursing and social work boards. In those emails, Respondent Richardson emphatically accuses Complainant and her sister of child abuse and drug trafficking and many of the communications have remarks that a reasonable reader would understand to be racial in nature.
- 40. On or about March 24, 2010, Respondent Richardson wrote an email to Child Services, which stated, in relevant part, that Complainant 's father is a drug trafficker from LaGrange.
- 41. On information and belief, LaGrange is perceived by local residents as a low income, majority African-American area. Even without knowing the LaGrange neighborhood, a reasonable reader would understand from the context of Respondent Richardson's reference to LaGrange in his March 24, 2010 email to Child Services to be racially negative in nature.
- 42. In another email to Child Services on or about March 24, 2010, Respondent Richardson racially mocked a Child Services worker, who he identified as a "black girl," who admonished him for his repeated complaints, quoting her as having said, "you just racist." In that same email, he admits to having called Child Services 17 times in one day and 20 times over the course of a year, to complain about Complainant.
- 43. A reasonable reader would understand Respondent Richardson's references in his March 24, 2010 email to Child Services, identifying the woman who answered the phone as a "black girl," and quoting her as having said, "you just racist" to express negative racial stereotypes of African-Americans, specifically related to language usage.

- 44. On or about March 26, 2010, Respondent Richardson wrote an email to Child Services in which he admits to having complained about Complainant to "vice/narcotics," telling them that Complainant is an LPN (licensed practical nurse) with access to narcotics. In this email, he also admits to contacting the state nursing board to file a complaint against Complainant Complainant received notice of that complaint, which alleges drug abuse and drug dealing. On information and belief, the complaint with the Ohio state nursing board is still pending.
- 45. On or about March 27, 2010, Respondent Richardson wrote an email to Child Services inviting the addressees to view Complainant s Facebook page. He further comments that he spoke to an African-American woman who works at Facebook and remarks that she was "well-spoken" and "professional in her speech pattern."
- 46. A reasonable reader would understand that Respondent Richardson only comments upon the appropriate speech and language usage of the Facebook employee referenced in his March 27, 2010 email to Child Services because she is African-American, from which a reasonable reader would infer that Respondent Richardson found her appropriate speech and language use to be a noteworthy departure from his negative stereotypical perception of African-Americans' language use, in general.
- 47. On or about March 28, 2010, Respondent Richardson wrote to Child Services and admitted calling Hilfinger to complain about Complainants and and two more emails on March 29 and 31, 2010.
- 48. On or about April 5, 2010, Respondent Richardson elevated his complaints to the Lucas County Prosecutor. In his emails to the prosecutor, he alleges that Complainant 's mother, who he erroneously believed to work for Child Services, destroyed records of complaints against Complainant to protect her. He further admits to calling the state board of social workers to file a complaint against Complainant smoother, who does, on information and belief, work in the social work field.
- 49. On or about April 7, 2010, Hilfinger informed Complainant that he would not renew her lease and instructed her to vacate the subject property by May 1, 2010.
- 50. On or about April 18, 2010, in an email to the Lucas County Prosecutor and Child Services, Respondent Richardson admitted to following Complainants and and their children at the local Menards hardware store. He accuses Complainants of abusing their children at the Menards, while shopping. Respondent Richardson begins to copy others on his emails, including the mayor and a city councilman, threatening that if action is not taken against Complainants and the media will be alerted and there will be scandal.
- 51. On or about April 19, 2010, Respondent Richardson sent an email to Child Services, the mayor and others, in which he states, in relevant part,



- 57. A reasonable reader would understand Respondent Richardson's reference to "LaGrange" to be racial in nature, because LaGrange is, on information and belief, perceived as a low-income community with more African-Americans than Harvard Terrace, where the subject property is situated. In addition, the reference is negative in nature, as Respondent Richardson is expressing concern that become like LaGrange.
- 58. On or about April 26, 2010, Respondent Smith electronically filed a complaint of child abuse with Child Services. The allegations contain references to the alleged February snow beating incident, referenced in paragraphs 23 and 27, above. In this iteration, Respondent Smith implies that it was Complainant who beat her daughter with a belt for walking in the snow without shoes, which differs again from earlier iterations. The complaint also alleges that "she" allows "her" children to run "nakid" near a busy street in the summer, and makes other comments.
- 59. On or about April 27, 2010, Respondent Smith wrote to City Councilman attaching Facebook messages, reporting on Complainants' activities and offering to provide pictures.
- 60. Child Services caseworker conducted an investigation into the allegations of child abuse by Complainant on information and belief, Child Services made three unannounced visits to Complainants' home. Twining was permitted to examine and privately interview Complainants' children. She found no evidence of child abuse on the children's bodies and nothing of concern in her discussions with them. Both Complainants and voluntarily complied with an impromptu drug screen on March 25, 2010, and both screens came back negative. The children were further examined by a pediatrician at the request of the County, who also concluded no abuse.
- 61. Child Services also interviewed Respondents and various neighbors during its investigation. All of the neighbors interviewed contradicted Respondents' accounts of Complainants' activities. Some of the neighbors indicated that Complainants kept to themselves, they rarely saw Complainants or their children. Sgt. Toney, an experienced narcotics officer, who lives near the subject property, stated that he saw no indication of drug trafficking at the subject property.
- 62. On or about April 30, 2010, a summary report issued by Child Services determined no child abuse, no drug abuse, no evidence of drug sales in the home and habitable housing conditions.
- 63. On or about May 4, 2010, Lucas County Children Services referred the matter of Respondents' unfounded and false complaints to the Lucas County Prosecutor for criminal prosecution for filing false complaints of child abuse and neglect.
- 64. On or about May 5, 2010, Complainant filed a harassment and discrimination complaint with the Toledo Board of Community Relations ("TBCR"). During TBCR's investigation, witnesses were interviewed, including neighbors, Hilfinger





- 78. Complainants and lost the company of family and friends because of the harassment. Complainant scousin felt uncomfortable visiting her, as did Complainant mother, who began to carry a knife for protection.
- 79. As a result of Respondents' discriminatory conduct, Complainants' children suffered emotional injury and inconvenience in that they had to move from a large home where they each had their own bedroom and away from their Head Start program, which was nearby.
- 80. Complainant FHC also suffered damages as a result of Respondents' discrimination when its time and resources were directed away from its services and programs, including education and outreach, and toward the investigation of the discriminatory conduct and the enforcement of fair housing laws against Respondents. Further, Complainant FHC's mission to eliminate housing discrimination and to ensure equal housing opportunities for all was frustrated, and its constituents harmed, by Respondents' discriminatory housing practices.

III. CONCLUSION

WHEREFORE, the Secretary of the U.S. Department of Housing and Urban Development, through the Office of the General Counsel, and pursuant to Section 3610(g)(2)(A) of the Act, hereby charges Respondents with engaging in discriminatory housing practices in violation of 42 U.S.C. §3617 of the Act, and prays that an order be issued that:

- 1. Declares that the discriminatory housing practices of Respondents, as set forth above, violate the Fair Housing Act, as amended, 42 U.S.C. §§ 3601 *et seq.*;
- 2. Enjoins Respondents, their agents, employees, and successors, and all other persons in active concert or participation with any of them from discriminating because of race and color against any person in any aspect of the purchase or rental of a dwelling;
- 3. Awards such monetary damages as will fully compensate Complainants and their minor children, and FHC, all aggrieved persons under the Act, for any and all damages caused by Respondents' discriminatory conduct; and
- 4. Awards a \$16,000 civil penalty against each Respondent for each violation of the Act committed, pursuant to 42 U.S.C. § 3612(g)(3).

The Secretary of HUD further prays for additional relief as may be appropriate under 42 U.S.C. § 3612(g)(3).

Respectfully submitted,

COURTNEY MIN iR Regional Counsel Region V

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Supervisory

Att

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Ad visor for Fair Housing

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Date: 08/25/2011